



Ad-Hoc Query on the Costs in the Reception System – Daily Reception Cost per Person

Requested by SE EMN NCP on 24 June 2010

Compilation produced on 13th October 2010

Responses from [Austria](#), [Belgium](#), [Cyprus](#), [Estonia](#), [Finland](#), [Italy](#), [Latvia](#), [Lithuania](#), [Luxembourg](#), [Malta](#), [Netherlands](#), [Poland](#), [Portugal](#), [Slovak Republic](#), [Slovenia](#), [Sweden](#), [United Kingdom](#) (17 in Total)

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1. Background Information

In order to keep track of the costs in the reception system, Sweden use a calculation measuring the average cost per person in the reception system per day. In short, by the end of the year all the costs for the reception system (costs for housing, costs for medical care and medicine for asylum seekers, costs for allowances, cost for schools and education for asylum seekers, costs for national transportation of asylum seekers and administrative costs for the reception system) are summarised. This sum/total is then divided with the total nights spent in the reception system. The cost of detention is not included.

The Swedish Ministry of Justice would like to know whether other Member States make any similar calculations and in such a case how much these costs have been during the last couple of years (preferably presented on an annual basis). If not a similar calculation is made, the Swedish Ministry of Justice is interested to get to know how other member states keep track of their costs in the reception system – which calculations they use.

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2. Responses

	Query	Wider Dissemination? ¹	<p>1. Do you use a calculation similar to the Swedish calculated “daily reception cost per person”? If so what was the cost in 2009?</p> <p>2. If not, what calculations do you use to keep track on costs for your reception system?</p> <p>3. Have the costs for your reception system changed during the last five years?</p>
	Austria	NO	This EMN NCP has provided a response to the requesting EMN NCP. However they have requested that their response is not disseminated further.
	Belgium	YES	<p>1. Yes. The daily reception costs depends on the type of aid provided: reception in collective centres varies from €32 per person per day to €58 per person per day; reception in individual reception structures varies from €32 per person per day to €41 per person per day. These average costs provided here are excluding medical costs. The averages are also excluding costs for specialised reception such as reception of unaccompanied minors or asylum seekers with grave psychological problems, whose daily reception costs are higher than the averages given here. If we include all Fedasil (Belgian Federal Agency responsible for the reception of asylum seekers) costs (incl. medical costs, administration, all Fedasil personnel costs, etc) and divide this by the average annual occupation and the number of days, for 2009 the <u>average cost per person per day was €43.</u></p> <p>2. /</p> <p>3. For 2005 and 2006 there are no detailed data available. For 2007 the average cost per person was 47 euro, for 2008, 43 euro. During the last years the daily reception cost per person has not increased. The total amount of expenses for Fedasil on the other hand has increased from 242 909 658 euro in 2008, towards 282 875 094 euro in 2009. During the last years there has also been a large increase of the total number of persons who were receiving reception (13.847 end 2007; 16.281 end 2008, 18.164 end 2009).</p>
	Cyprus	YES	<p>The only Reception Centre for Asylum Seekers currently operating in Cyprus is in Kofinou and has a fluctuating number of residents ranging from 25 to 40 at times. The accommodation in the reception centre is not compulsory, thus many asylum seekers opt for alternative arrangements.</p> <p>In order to keep track of the costs in the reception centre we calculate the various expenses (food, transportation, allowances, administrative costs for the centre and miscellaneous expenses) on a monthly basis and then at the end of the year they are summarized. The costs for the last couple of years are as follows:</p> <p><u>For the year 2008:</u></p> <ol style="list-style-type: none"> 1) Allowances of residents: €21.233,30. 2) Salaries of Centre's staff: €162.213,33.

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			<p>3) Provision of food to residents: €98.590,32. 4) Various expenses (transportation expenses etc): €51.589,45</p> <p><u>For the year 2009:</u></p> <p>1) Allowances of residents: €25.013,25. 2) Salaries of Centre's staff: €€209.723,85 3) Provision of food to residents: €107.515,96. 4) Various expenses (transportation expenses etc): €62.888,23</p>																																												
	Estonia	YES	<p>1. No</p> <p>2. In Estonian reception system there are two reception units for asylum seekers – one for short term (few days) accommodation during proceedings (maintained by Estonian Police and Border Guard Board) and the other for longer stay (maintained by Ministry of Social Affairs). Reception unit under Police and Border Guard Board: As there are very few asylum seekers in Estonia, there is no use in calculating unit costs and only the overall maintenance costs of the building are followed plus daily allowances and transportation during asylum seekers' short term stay.</p> <p>3. The costs of the reception system have grown during last years as maintenance costs have increased.</p>																																												
	Finland	YES	<p>1. Do you use a calculation similar to the Swedish calculated “daily reception cost per person”? If so what was the cost in 2009? Yes, we have same kind of system. We are following very carefully costs of the reception and the costs of single reception units; reception centres, group homes of minors and detention unit</p> <p>2. If not, what calculations do you use to keep track on costs for your reception system?</p> <p>3. Have the costs for your reception system changed during the last five years? Below, please find the table of the costs of the reception of asylum seekers in Finland 1999 -2009</p> <p>Costs of the reception of asylum seekers incl. reception centres 1999-2009 excl. costs of detention and group*homes for unaccompanied minors</p> <table border="1"> <thead> <tr> <th>Year</th> <th>Personnel</th> <th>Real estate</th> <th>stuff,material s</th> <th>Services</th> <th>Health</th> <th>Other</th> <th>Income suport</th> <th>total</th> <th>Places/Year</th> <th>Accomr</th> </tr> <tr> <th></th> <th>€</th> <th>€</th> <th>€</th> <th>€</th> <th>€</th> <th>€</th> <th>€</th> <th>€</th> <th>€</th> <th></th> </tr> </thead> <tbody> <tr> <td>1999</td> <td>6 780 398</td> <td>4 575 643</td> <td>916 210</td> <td>1 744 834</td> <td>2 778 411</td> <td>921 081</td> <td>8 671 298</td> <td>26 387 985</td> <td>3 052</td> <td></td> </tr> <tr> <td>2010</td> <td>8 296 079</td> <td>5 460 855</td> <td>629 113</td> <td>1 652 861</td> <td>2 883 496</td> <td>919 525</td> <td>9 382 853</td> <td>29 224 782</td> <td>3 355</td> <td></td> </tr> </tbody> </table>	Year	Personnel	Real estate	stuff,material s	Services	Health	Other	Income suport	total	Places/Year	Accomr		€	€	€	€	€	€	€	€	€		1999	6 780 398	4 575 643	916 210	1 744 834	2 778 411	921 081	8 671 298	26 387 985	3 052		2010	8 296 079	5 460 855	629 113	1 652 861	2 883 496	919 525	9 382 853	29 224 782	3 355	
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			2001	6 638 499	4 365 994	409 242	913 066	2 258 188	641 484	7 116 004	22 342 477	2 271	828
			2002	6 285 983	4 280 532	465 665	995 798	2 698 393	670 346	6 973 079	22 369 796	2 225	812
			2003	6 598 928	4 735 332	513 386	1 932 199	3 273 623	678 164	7 389 356	25 120 988	2 473	902
			2004	7 014 343	4 746 380	626 918	2 443 948	4 292 901	727 319	7 540 115	27 391 924	2 553	934
			2005	7 368 229	4 684 004	528 037	2 423 554	3 658 290	590 202	6 385 567	25 637 883	2 425	885
			2006	6 971 566	4 283 747	469 055	2 130 450	3 609 607	695 490	5 656 552	23 816 467	1 985	724
			2007	5 924 176	3 782 102	374 817	1 890 639	3 154 318	572 907	4 740 406	20 439 365	1 512	551
			2008	7 293 301	4 006 874	878 410	3 150 141	3 207 045	670 504	6 241 290	25 459 663		
			2009	11 446 371	10 534 210	2 711 086	5 740 235	7 146 584	2 441 858	15 029 101	55 049 447		
			Total	80 617 873	55 455 673	8 521 989	25 017 725	38 960 916	9 528 880	85 125 621	303 228 677	21 851	7 981
	Italy	YES	<p>In Italy, on the basis of the Law No. 189/2002, the reception of asylum seekers is regulated by the SPRAR (Protection System for asylum seekers and refugees). The SPRAR is a network of local authorities (Municipalities and Provinces) that access the FNPSA (National Fund for Asylum Policies and Services) - within the limits of available resources - for reception and integration projects. At a territorial level, local authorities can also rely on the valuable support of the third sector; in this way, they can guarantee an “integrated reception” which, apart from the provision of room and board, consists in providing legal and social measures, and the more complex development of individual paths of socio-economic integration.</p> <p>The SPRAR Protection System is coordinated by the “Central Service”, an operational structure established by the Ministry of the Interior - Department for Civil Liberties and Immigration, and entrusted to the National Association of Italian Municipalities (ANCI) on the basis of the same Law No.189/2002. So far, the Central Service has released the 2007 balance sheet of the local projects. Based on the project’s total cost and the space availability of each centre, the daily average reception cost per person was calculated also by taking account of the differences between the various projects. In 2007 the total daily average cost for the FNPSA funds, for each of the 2.261 accommodations (not including Rome) was equal to 23.36 euro, plus 7.56 euro coming from the local authorities, for a total of 30,92 euro.</p>										
	Latvia	YES	<p>1. Yes, the similar calculation practice has used in Latvia. The average reception cost per person was 9,- LVL (approximately 13,- EUR) per day in 2009.</p> <p>2.-</p> <p>There is no information about a daily average reception cost per person relating to the last five years. For comparison the average reception cost per person was 35,- LVL (approximately 49,- EUR) per day in 2008 (the comparison clearly show that the reception cost per person is directly related to total amount of asylum seekers in the reception system – if the amount of asylum seekers are less then the cost per person is higher).</p>										
	Lithuania	YES	<p>1. We do have approximate calculations of the costs of the reception of asylum seekers; however constant monitoring is not done. Accommodation of one asylum seeker in reception facilities costs 50 litas (14,5 euro) per day. If one takes into account administrative expenses, remunerations for the staff, etc. then the accommodation of one person costs approximately 2200 litas (637 euro) per month. Examination of one request for asylum costs 3000 litas (869 euro).</p>										

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			<p>Integration of one person costs 1500 litas (434 euro) per month. If the person is staying in the Refugees' Reception Centre, integration costs 1040 litas (301 euro) per month, administrative costs excluded.</p> <p>The Dublin procedure costs 11 500 litas (3330 euro).</p> <p>2. –</p> <p>3. We do not have exact numbers to compare with, but definitely the accommodation costs have increased, due to increasing prices for food, electricity, heating, fuel, services, etc.</p>												
	Luxembourg	NO	This EMN NCP has provided a response to the requesting EMN NCP. However they have requested that their response is not disseminated further.												
	Malta	YES	The Maltese Ministry for Justice and Home Affairs collates information on expenditure carried out in both closed and open accommodation centres. A similar approach is adopted in that total expenditure is then divided by the average number of persons residing on a monthly basis in open centres during a particular year. For 2008, the average recurrent cost per person per day was €5.95.												
	Netherlands	YES	<p>1. The Dutch Ministry of Justice Budget Report 2010 contains the average cost per person authorized for reception per year.</p> <p>For this query sheet these costs are being converted into daily costs by dividing the yearly costs by 365 (assumed number of days in a year). This exercise results in approximately € 56 per person per day for reception. The most significant units of these costs are: costs for housing, costs for medical care and medicine for asylum seekers, costs for allowances, cost for education for asylum seekers, and costs for reception capacity.</p> <p>Because we are not familiar with the (details of) Swedish calculated “daily reception cost per person” we do not know if the Dutch approach is the same as the Swedish approach.</p> <p>2. See answer for question 1.</p> <p>3. The yearly Dutch Ministry of Justice Budget Reports are showing the following <u>converted</u> average costs:</p> <table border="1" data-bbox="714 1158 1588 1232"> <thead> <tr> <th>2004</th> <th>2005</th> <th>2006</th> <th>2007</th> <th>2008</th> <th>2009</th> </tr> </thead> <tbody> <tr> <td>-</td> <td>€ 52</td> <td>€ 54</td> <td>€ 56</td> <td>€ 56</td> <td>€ 56</td> </tr> </tbody> </table> <p>The Dutch Ministry of Justice Budget Report does not contain these costs in 2004.</p>	2004	2005	2006	2007	2008	2009	-	€ 52	€ 54	€ 56	€ 56	€ 56
2004	2005	2006	2007	2008	2009										
-	€ 52	€ 54	€ 56	€ 56	€ 56										
	Poland	YES	<p>1). In order to estimate “daily reception cost per person” in Poland, we use the same method like Sweden – all costs which have occurred during a year are added up and divided by the number of foreigners staying in the reception centre and number of foreigners enjoying some forms of aid but who don't stay in this kind of premises.</p> <p>For the purpose of this calculations, the following costs are taken account:</p>												

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			<ul style="list-style-type: none"> - costs of meals and equivalent costs in case of asylum seekers who don't stay in the reception centres; - allowance/pocket money - costs of health care, medicaments and rehabilitation equipments - costs of education - transportation (including costs of vehicles maintenance) - costs of building maintenance (insurance, renovation, exploitation, equipment, cleaning etc) <p>Costs of remuneration of the staff employed in the reception centres are excluded. In 2009 daily reception cost per person amounted 1 124,07 PLN (280 EUR). 2)- 3) In the last three years the daily reception cost per person has decreased slightly: in 2007 – 1 193,65 PLN; in 2008 – 1 157,99 PLN, in 2009 – 1 124,07 PLN.</p>
	Portugal	NO	This EMN NCP has provided a response to the requesting EMN NCP. However they have requested that their response is not disseminated further.
	Slovak Republic	YES	<ol style="list-style-type: none"> 1. Slovakia uses similar system to calculate the costs per asylum seeker/per day. The final sum of costs per 1 asylum seeker per day is calculated as follows: the total sum of the direct costs is divided by the number of days spent in the asylum facilities. The direct costs include: cost for accommodation, meals, protection of the facilities, interpretation, transportation, medical care, pocket money, and other costs (equipment of the kitchen, sanitary necessities, etc.), salaries of the personnel working in the facilities, insurance and social funds of these employees. In 2009 costs per one asylum seeker per day were in the amount of 42, 04 EUR. 2. – 3. In last period the costs per asylum seeker per day have increased in the Slovak Republic. In 2005 the costs were in the amount of 753, 21 SKK (25 EUR), in 2006 in the amount of 698, 14 SKK (23, 17 EUR), in 2007 in the amount of 615, 49 SKK (20,43 EUR). In 2008 the costs raised to 938, 02 SKK (31, 14 EUR) and in 2009 the costs were in the amount of 42, 04 EUR. This raising of the costs is caused by the fact that while keeping all the asylum facilities operational the number of the asylum seekers is lower.
	Slovenia	YES	<ol style="list-style-type: none"> 1. In Slovenia, similar calculations are used for keeping track of the costs, related to applicants for international protection - IP. There are 2 calculations in use: <ol style="list-style-type: none"> a. All costs of accommodation and care are included; but in addition to the expenditure on salaries of "Reception Centre" personnel, all costs of the IP Division (Asylum Home – "Reception Centre" and IP Status Section – decision making) are included. Thus calculated the sum total is then divided with the number of overnights stays in the Asylum Home and the cost of overnight accommodation in 2008 was 45,89 EUR. b. All costs of accommodation and care are included; but without the expenditure on salaries of IP Division employees and costs of administration. Thus calculated cost of the overnight accommodation in 2008 was 21,18 EUR. <p>In relation to some costs (equally) included in any one of the two above mentioned calculations, a more precise explanation is needed:</p> <ul style="list-style-type: none"> • Schooling and Education (only costs for school requisites, excursions, snacks are included, meanwhile the costs of

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			<p>educational process are not included, since they are not charged on elementary and secondary level)</p> <ul style="list-style-type: none"> • Health care of the IP seekers (only the costs of preventive examination at accommodation are included, while the costs of health care which is being carried out in the framework of the general health system (curative) are not included, since between the Ministry of Health and the Ministry of the Interior there is no established system for keeping track of the health care costs of the IP seekers. • The costs of financial assistance for private accommodation of IP seekers are also included. <p><u>The following is not included:</u></p> <ul style="list-style-type: none"> • amortization of Asylum Home's buildings and equipment; • costs, related to IP seekers, whose movement has been restricted; and • costs of those programme implementation, which are co-founded by ERF. <p>1. – The costs of overnight accommodation has been according to these or comparable methodologies kept in track for just the last two years and it has been established that the costs for 2008 and 2009 are virtually the same.</p>
	Sweden	YES	<p>1. Sweden use a daily average reception cost per person which is calculated by taking all costs in the reception system and dividing that sum by the number of nights spent in the reception system. The cost in 2009 was 299 sek, or approximately 30 €.</p> <p>2. –</p> <p>3. In the last five years the daily average reception cost per person has increased in Sweden. In 2005 the cost was 251 sek, in 2006 256 sek, in 2007 263 sek and in 2008 263 sek. In euro the cost for each of these years was around 25-26 €.</p>
	United Kingdom	NO	This EMN NCP has provided a response to the requesting EMN NCP. However they have requested that their response is not disseminated further.
